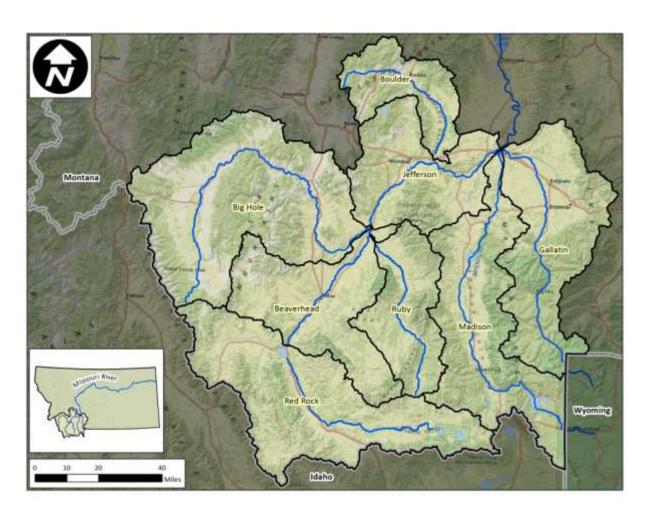
# A WORKPLAN FOR DROUGHT RESILIENCE in the MISSOURI HEADWATERS BASIN

## **A National Demonstration Project**



Montana Drought Demonstration Partners November, 2015

#### **EXECUTIVE SUMMARY**

The urgency for drought resilience planning has never been greater. With rapid changes in land use and increasing impacts from climate change, communities need to determine ways to meet their drought planning goals. Montana is forging new ground to join agencies, resource managers and communities to plan for drought impacts and build drought resilience. The State of Montana and the National Drought Resilience Partnership (NDRP)--a collaborative of federal and state agencies, non-governmental organizations (NGOs), and watershed stakeholders--are working together to leverage and deliver technical, human and financial resources to help address drought in the arid West.

The Missouri Headwaters Basin in southwest Montana was selected as one of two national Drought Resilience pilots by the NDRP to demonstrate collaborative efforts to build resilience.. The Basin plays an important role in landscape connectivity in the northern Rockies, experiences frequent drought, and faces rapidly changing population and land use. Although local groups in the area recognize the need to prepare for drought, they lack the human and financial capacity to fully utilize planning tools and implement solutions. Federal and State resources can assist greatly with drought monitoring, forecasts, and early warning systems, but the information isn't always readily accessible to local planners and decision makers.

The goal of the Missouri Headwaters Drought Resilience Demonstration Project is a two-way proposition -- to deliver government drought mitigation tools and resources to watershed stakeholders who need them, and to build information from local groups in direct contact with the landscape. This project will produce a model for information sharing, efficient water use and storage, and community collaboration. It will also prepare people to mitigate for drought while preserving cultural and ecological values in the face of a drier future. In September 2015, Montana's NDRP members and local watershed representatives met in Dillon, Montana, in the heart of the Missouri Headwaters Basin, to identify shared goals for developing drought preparedness plans and mitigation strategies. From this meeting and two previous meetings, the group drafted a workplan that identifies objectives and implementation tasks required to assure drought resiliency basinwide. The workplan is organized in three overarching goals that are equally important to the success of the Missouri Headwaters Drought Resilience Demonstration Project:

- 1. Provide Tools for Drought Monitoring, Assessing and Forecasting
- 2. Develop Local and Regional Capacity to Plan for Drought
- 3. Implement Local Projects to Build Regional Drought Resilience

Within each of these broad goals, the workplan highlights objectives and implementation tasks all of which will be refined as the project grows. The Montana NDRP is dedicated to empowering communities to prepare for and mitigate the impacts of drought on livelihoods and the economy. This workplan grew from participation of partners living and working in the Missouri Headwaters Basin, and defines a wide assortment of tasks that can be undertaken to reach the overarching goal of coordinated landscape-wide drought resilience.

#### KEY GOALS, OBJECTIVES, AND IMPLEMENTATION TASKS

#### GOAL 1: PROVIDE TOOLS FOR DROUGHT MONITORING, ASSESSING, AND FORECASTING

- A. Develop a Drought Monitoring Network
  - Coordinate a monitoring network to support local and regional needs
  - Expand soil moisture monitoring
  - Expand streamflow monitoring to address data gaps
  - Expand precipitation monitoring (CoCORaHS)
- B. Develop a Portal to Share Monitoring, Assessment and Forecasting Information Across the Network
  - Explore and compile existing data to create a central information portal on Basin specific data accessible to all water users

#### GOAL 2: DEVELOP LOCAL AND REGIONAL CAPACITY TO PLAN FOR DROUGHT

- A. Build and Engage Local Capacity for Drought Planning
  - Assure adequate staffing and operational needs
  - Provide consistent drought mitigation trainings and technical assistance
- B. Increase Local Community Awareness of Drought and Supply Planning, Forecasting, and Mitigation
  - Inventory and assemble local community member lists and conduct awareness workshops
  - Develop creative communication and outreach tools to engage local leaders in the planning process
  - Develop a marketing or branding strategy for drought and the demonstration project
- C. Provide the Tools and Technical Assistance to Help Local Groups Strategize and Develop Drought Plans
  - Monitor and identify risks, vulnerabilities and supply/demand triggers
  - Set systems in place to manage voluntary agreements
- D. Connect Local Drought Plans at the Regional Scale
  - Review local plans and merge into a regional drought preparedness plan for the entire Basin
  - Explore agency drought plans
- E. Develop a Regional Network to create a Streamlined Structure to Share Learning, Coordinate and Pursue funding opportunities and Deliver Resources across the Basin
  - Build a network/framework that unifies, coordinates and simplifies the delivery and sharing of resources.

### GOAL 3: IMPLEMENT LOCAL PROJECTS TO BUILD REGIONAL DROUGHT RESILIENCE

- A. Increase Water Conservation Measures
  - Work with municipalities in the Basin to develop water conservation campaigns and measures
  - Work with the farmers/ranchers in the Basin to implement water conservation and irrigation efficiency and delivery measures.
- B. Ensure Riparian, Floodplain and Water Management Measures Are in Place
  - Inform the public of the value of riparian areas and floodplains for improved water holding capacities
  - Assess and improve natural storage capacity
  - Install off-stream stock water tanks to reduce impacts to riparian areas and facilitate upland grazing management
  - Consolidate and maintain points of diversion to improve efficiencies
  - Implement hybrid sprinkler/flood systems that transition as flows change
- C. Ensure Upland Management Measures are in Place
  - Demonstrate integrated management on public lands, and collaborate to implement projects to protect water quantity and quality in the headwaters
  - Develop a suite of soil and upland health demonstration projects in the Missouri Headwaters
  - Explore the impacts of conifer expansion on water yield
  - Study, understand, and implement practices that improve soil health and moisture holding capacities.

Last	First	Affiliation	Title	
Aber	Jesse	MT DNRC	MT Gov. Drought & Water Supply Advisory Committee Coordinator	
Anevski	John	BIA Water Program	Branch Chief for Biological Resources and Conservation	
Barndt	Scott	USFS, Custer & Gallatin NF	Ecosystems Staff Officer	
Bathke	Deborah	National Drought Mitigation Center	Assistant Professor of Practice, Dept. of Earth & Atmospheric Sciences	
Benavides	Ada	Army Corps of Engineers	Western Regional Manager	
Benock	Gerald	Bureau of Reclamation	Manager of Planning and Project Develop Division	
Bilbo	Keri	USDA NRCS	Assistant State Conservationist for Field Operations	
Bogan	Kathy	NIDIS	Web and communication specialist	
Bostrom	Mark	DNRC CARRD	Division Administrator	
Boyk	Katherine	Greater Gallatin Watershed Council/ Gallatin Valley Land Trust	BSWC member	
Brammer	Jim	USFS Beaverhead Deer Lodge Forest	Forest Aquatics Program Manager	
Brown	Peter	Gallatin Valley Land Trust	Stewardship Manager	
Brown	Zach	One Montana	Water Program Manager	
Buckley	Alice	Future West	Program Manager/ Outreach Specialist	
Burbach	Thor	USFS	Regional Hydrologist	
Byorth	Pat	MT Trout Unlimited Water Project	Staff Attorney/ Water Rights Specialist	
Card	Joan	EPA	Senior Policy Advisor	
Carparelli	Chris	Beaverhead Conservation District	BSWC member	
Cayer	Emma	MT Fish Wildlife and Parks	Arctic Grayling biologist	
Chase	Kathy	USGS	Hydrologist	
Coverdale	Lisa	USDA NRCS	State Conservationist	
Colosimo	Robyn	DoD	Asst. for Water Resources Policy	
Combs	David	Army Corps of Engineers	NWD Chief	
Converse	Yvette	Great Northern Landscape Conservation Cooperative/ USFWS	Coordinator	
Cottam	Steve	East Bench Irrigation District	Chair, Certified Seed Potato farmer	
Cross	Molly	Wildlife Conservation Society	Climate Change Specialist	
Cross	Wyatt	Montana State University Water Center	Ecology Professor/Director	
Darling	Jim	MT FWP	Habitat Bureau Chief	
Davis	Liz	Madison River Foundation	Executive Director	
Davis	Tim	DNRC Water Resources	Divison Administrator	
Deheza	Veva	Associate, Physical Science Division	NOAA	
Dodge	Ted	Jefferson River Watershed Council	Coordinator	
Dolan	Larry	MT DNRC	UpMo Hydrologist	
Downing	Jen	Big Hole Watershed Committee	Executive Director	
Downey	Michael	MT DNRC	Water Planner	
Durham	Dan	USDA NRCS	District Conservationist	
Econopouly	Thomas	USFWS	Hydrologist	
Eiring	Katie	MT DEQ	Missouri Watershed Planner	
Esplin	Brent	Bureau Of Reclamation	Area Manager	

Evans	Elena	MT Association of Conservation Districts	Executive Director	
Farris-Olsen	Erin	Montana Watershed Coordination Council	Executive Director	
Gardner	Kristin	Gallatin River Task Force	ED	
Gelston	Tim	Federal Emergency Mgmt Agency	Recovery Planning Coordinator	
Glosso	Melany	USFS Beaverhead Deer Lodge Forest	District Ranger	
Gullett	Kale	USDA NRCS	State Resource Conservationist	
Hagenbarth	Jim	Big Hole Watershed Committee	Rancher/irrigator	
Hardy	Meredith	Jack Creek Preserve Foundation	BSWC member	
Harris	Sierra	TNC/Missouri Headwaters	Freshwater Specialist	
Hayes	Mike	U of Nebraska, National Drought Mitigation Center	Director	
Heaston	Brian	City of Bozeman	Water Engineer	
Heikes-Knapton	Sunni	Madison Conservation District	WS Coordinator	
Heinrich	Drew	Jack Creek Preserve Foundation	Programs Coordinator	
Higgins	Susan	Center for Large Landscape Conservation	Coordinator	
Horton	Travis	MT FWP	Endangered Species Coordinator	
Inman	Kris	WCS Community Partners Program	Coordinator	
Jaeger	Matt	MT FWP	Biologist	
Jensen	Amy	USDA USFS	Region 1 Hydrologist	
Johnston	Eric	USDA USFS	Region 1	
Kelley	Windy	USDA Climate Center	Regional Extension Program Coordinator	
Kilpatrick	John	USGS	MT/ Wyoming Science Center Director	
Kluck	Doug	Dept Of Commerce		
Korb	Nathan	The Nature Conservancy	SW Lands Coordinator	
Kountz	Jodi	Jefferson River Watershed Council	Drought Coordinator	
Kountz	John	Jefferson River Watershed Council	Water user	
Kreiner	Holly	Broadwater Conservation District	BSWC member	
Kunard	Ethan	Madison Conservation District	Water Programs Manager/BSWC 2014	
Laidlaw	Tina	EPA	Environmental Specialist	
Leoniak	Lain	City of Bozeman	Water Conservation Specialist	
Lucas	Natalie	One Montana	Intern	
Lynn	Stephanie	Blue Water Task Force	BSWC member	
Mangold	Jane	Montana State University	Invasive Species Specialist	
Maplethorpe	Kara	Centennial Valley Association	Former BSWC member/coordinator	
Marrs	Alicia	NIDIS	Regional Drought Information Coordinator	
McEvoy	Jamie	Montana State University	Professor of Earth Sciences	
McGinnis	Stephanie	MT Watercourse/ MT Water Center	Assistant Director	
McGrath	Shaun	EPA	Region 8 Director	
McNutt	Chad	NOAA/NIDIS	Program Affiliate	
Meissner	Justin	USDA NRCS	District Conservationist	
Micek	Stephanie	Bureau of Reclamation	Reservoir Operations	
Miotke	Dennis	East Bench Irrigation District	Manager	
Moore	Sara	WCS Community Partners Program	BSWC member	
Myers	Josh	Cascade CD / Sun River Watershed Group	BSWC member	
Nulph Tana		Big Hole Watershed Committee	Conservation Programs Coordinator	

Oliff	Tom	Great Northern Landscape Conservation Cooperative/ NPS	Coordinator	
Philbin	Mike	BLM/ Montana Dakota field offices	Branch Chief for Bio Resources & Conserv.	
Pipp	Michael	MT DEQ	Water Quality Standards	
Prill	Kim	Bureau of Reclamation	Outdoor Recreation Planner	
Ramsey	Rebecca	Ruby Valley CD/ Ruby Watershed Council	Watershed Coordinator	
Reuling	Melly	Center for Large Landscape Conservation	Coordinator	
Rice	Tom	Beaverhead Co/ Joint Board of Control	County Commissioner, Chair	
Roberts	Mike	MT DNRC	Hydrologist	
Sandve	Nikki	Montana Watercourse	Director	
Sawatzke	Tom	Bureau of Reclamation	Deputy Area Manager	
Savage	Kelly	Bureau of Land Management	Rangeland Mgmt Specialist	
Schoonen	Jennifer	Blackfoot Challenge	Water Steward	
Schwend	Ann	MT DNRC	Water Planner	
Spoon	Ron	MT FWP	Fisheries Biologist	
Stout	David	Ruby Valley CD/ Ruby Watershed Council	BSWC member	
Strasheim	Kerri	MT DNRC	Regional Office WR specialist	
Svoboda	Mark	U of Nebraska/ NDMC	Climatologist, Monitoring Program leader	
Sweet	Mike	Montana Climate Office	Research and Information Specialist	
Tackett	Katie	Beaverhead CD/ Watershed Committee	Coordinator	
Tackett	Kyle	USDA NRCS	District Conservationist	
Tubbs	John	DNRC	Agency Director	
Velasco	Ryan	CEQ	Whitehouse Council on Env. Quality	
Washko	Sarah	Big Hole Watershed Committee	BSWC member	
Webster	Meredith	USDA USFS	Region 1	
West	Bill	Red Rocks Lakes Wildlife Refuge/USFWS	Project Leader	
Zimbric	Joe	One Montana	BSWC member	
Zimmer	Bob	Greater Yellowstone Coalition	Water resources	

WATERSHED	LOCALLY BASED GROUPS	GEOGRAPHY	NEEDS	ACTIVITIES & CHALLENGES	ECONOMY
Beaverhead and Red Rock Rivers	Beaverhead CD, Beaverhead WS Committee, Centennial Valley Association	3,620 Acre Feet of water produced (annually): 592,000	engagement on drought; Develop drought plan; Better understanding of drought forecasting; Increased soil moisture and streamflow monitoring; Triggers for water conservation and to maintain instream flows; Management of wells for water quality; Plan for future supply and demand. Assess opportunities for natural storage.	management; persistent drought over the past decade; insufficient overwinter releases for fisheries out of Clark Canyon dam; assessing relationship between soil health and drought resilience; protection of arctic grayling and sage	Mostly focused on agriculture and recreation interests. ~55% of the land area is federally or state owned. Beaverhead County is the #1 cattle producing and #3 sheep producing county in Montana. Primary crops: alfalfa, hay, potatoes, spring wheat. Angling and tourism are also vital to the local economy.
Ruby River	Ruby Valley Conservation District, Ruby Watershed Council, Gravelly Landscape Collaborative		Better understanding of drought forecasting; Increased soil moisture, streamflow, snowpack and	Dewatering of tributaries, irrigation conveyance; competing needs between agriculture and fishing sectors. Previous droughts caused wildfire, reduced stream flows, and reduced water quality and soil health	Livestock production primarily on public land in the upper watershed for summer pasture; recreational fishing, with several fishing lodges and two fly rod manufacturers in Twin Bridges.  Approximately 1200 residents.
Big Hole River	Big Hole Watershed Committee, Big Hole River Foundation, Beaverhead, Mile High & Ruby Valley CDs	2,500 sq. mi. Acre Feet of water produced (annually): 817,000	Funds to support capacity (e.g., attend meetings; trainings); Funding for a BSWC member; Better understanding of drought forecasting; Increased soil moisture monitoring; Identification of drought conservation measures (e.g., irrigation scheduling); Assessment of drought impacts.	water quality for fisheries	Cattle production; 70% public ownership and 30% private; fishing (blue ribbon troutstream). Fewer than 2,000 year-round residents

Jefferson and Boulder Rivers	Jefferson River Watershed Council, Lower Jefferson Watershed Council, Jefferson & Ruby CDs	Watershed Drainage: 2,445 sq. mi. Acre Feet of water produced (annually): 120,000	Upper: Funds to support capacity (e.g., trainings; visit projects); Better understanding of drought planning tools and drought forecasting; Explore need for soil moisture monitoring; Improve ability to monitor, assess and document drought conditions; Increased snowpack and precipitation monitoring; Forest management for water supply.  Lower: Training support; Community engagement on drought; work to preserve community priorities; educate community on the benefits of soil health; Develop drought plan; Increased soil moisture and precipitation monitoring; Improve ability to monitor, assess and document drought conditions.	fishery in particular; changes in land and water uses; aquatic invasive species; coordinating	Agriculture and fishing. More than 57% of the land is private; the rest administered by USFS, BLM, and DNRC Trust lands
Madison River	Madison CD, Madison River Foundation, Madison Valley Ranchlands Group, Wildlife Conservation Society Community Partners Program	Watershed Drainage: 2,510 sq. mi Acre Feet of water produced (annually): 1,310,000	Funds to support capacity (e.g., attend meetings; trainings); Better understanding of drought planning tools and drought forecasting; Community engagement on drought; Develop drought plan; Increased soil moisture and precipitation monitoring; Identification of water conservation and instream flow triggers; Assessment of drought impacts; Management of wells for water quality. Plan for future supply/demand issues. Assess opportunities for natural storage.	convoyance and	Agriculture; tourism, abundant wildlife and trout fishing.
Gallatin River	Upper: Gallatin River Task Force & Jack Creek Preserve Lower: Greater Gallatin WS Council, Gallatin Valley Land Trust, Association of Gallatin Irrigators, Gallatin CD, & City of Bozeman	1,800 sq. mi.	Upper: Develop drought plan; Better understanding of drought forecasting; Increased soil moisture and precipitation monitoring; Identification of instream flow triggers; Assessment of drought impacts; Fire preparedness.  Lower: Funds to support capacity (e.g., attend meetings; trainings); Better understanding of drought forecasting; Increased soil moisture and precipitation monitoring; Identification of water conservation and instream flow triggers; Improve ability to monitor, assess and document drought conditions and assess impacts; forest management for water supply and improved fire preparedness. Assess opportunities for natural storage.	Lower Gallatin: City of Bozeman is working on drought plan for its municipal water supply; the	